The Maryland-National Capital Park and Planning Commission Prince George's County Planning Department Development Review Division 301-952-3530



Note: Staff reports can be accessed at www.mncppc.org/pgco/planning/plan.htm.

NONCONFORMING USE CERTIFICATION CNU-32092-2008

Application	General Data		
Project Name:	Date Accepted:	10/17/08	
Webb's Grocery Store	Planning Board Action Lim	it: N/A	
	Plan Acreage:	0.5241	
Location:	Zone:	C-S-C	
Located on the south side of Brandywine Road, directly south of its intersection with Cherry Tree	Dwelling Units:	N/A	
Crossing Road.	Gross Floor Area:	2110 sq. ft.	
Applicant/Address:	Planning Area:	85A	
Devandra N.L. Brahmbhatt 11800 Cooper Court	Tier:	Developing	
Waldorf, MD 20862	Council District:	09	
	Municipality:	N/A	
	200-Scale Base Map:	218SE08	
Purpose of Application	Notice Dates		
Nonconforming use for gasoline pump and sales	Informational Mailing: 0	5/20/08	
	Acceptance Mailing: 1	10/31/08 01/12/09	
	Sign Posting Deadline: 0		

Staff Recommendation		Staff Reviewer: Tasli	Staff Reviewer: Taslima Alam	
APPROVAL	APPROVAL WITH CONDITIONS	DISAPPROVAL	DISCUSSION	
X				

THE MARYLAND-NATIONAL CAPITAL PARK AND PLANNING COMMISSION

PRINCE GEORGE'S COUNTY PLANNING BOARD

STAFF REPORT

January 16, 2009

TO:	The Prince George's County Planning Board		
VIA:	Jimi Jones, Zoning Supervisor		
FROM:	Taslima Alam, Senior Planner		
SUBJECT:	Certification of Nonconforming Use Application No. 32092-2008		
REQUEST:	Certification of a gasoline pump and sales in the C-S-C Zone		
RECOMMENDATION: APPROVAL			

NOTE:

The Planning Board has scheduled this application for a public hearing on the agenda date of February 12, 2009. The Planning Board also encourages all interested persons to request to become a person of record in this application. Requests to become a person of record should be made in writing and addressed to the Development Review Division at the address indicated above. Please call 301-952-3530 for additional information.

FINDINGS:

A. **Location and Field Inspection:** The subject property, at 14125 Brandywine Road, is located on the south side of Brandywine Road, directly south of its intersection with Cherry Tree Crossing Road. The property is zoned C-S-C. The subject property is comprised of 22,830 square feet of land and is currently improved with a one-story frame building that contains a country grocery/convenience store known as Webb's Grocery Store. The subject use also includes a gasoline station with one pump island. Access to the site is via Brandywine Road. A gravel parking area is situated behind the existing one-story building. A portion of the parking areas surround the building however, is paved.

B. Development Data Summary

	EXISTING	PROPOSED
Zone(s)	C-S-C	C-S-C
Use(s)	Grocery store with gasoline pumps	Grocery store with
	and sales	gasoline pumps and sales
Acreage	0.52	0.52

- C. **History**: The subject property was incorporated into the Maryland-Washington Regional District on April 8, 1965, and placed the subject property in the C-2 Zone. At that time, a special exception was required for all gasoline stations located in the C-2 Zone. Since this gasoline pump and sales had predated the date of annexation of the property into the Regional District, the use became nonconforming. The 1978 Sectional Map Amendment (SMA) for Clinton-Tanglewood and Brandywine reclassified the site to the C-S-C Zone.
- D. Master Plan Recommendation: The September 1993, Approved Master Plan and Sectional Map Amendment for Subregion V, Planning Areas 81A, 81B, 83, 84, 85A and 85B retained the property in the C-S-C Zone. This application is in conformance with the land use recommendations of the 1993 Subregion V Master Plan and Sectional Map Amendment for commercial land use. The 2002 Prince George's County Approved General Plan shows the property in the Developing Tier. The vision for the Developing Tier is to maintain a pattern of low- to moderate-density suburban residential communities, distinct commercial centers and employment areas that are increasingly transit serviceable.
- E. **Request**: The applicant requests certification of a nonconforming use of gasoline pump and sales in conjunction with the grocery store in the C-S-C Zone. The C-S-C Zone does not permit a gasoline pump without special exception. The applicants' statement of justification affirms that the property had been continuously used as a grocery store with gasoline pump and sales since circa 1950 up until February 2, 2008.
- F. **Surrounding Uses:** The immediate area surrounding the property is characterized by commercial uses, such as retail stores and contractor services. The subject property and the neighboring properties to the north side across Brandywine Road, south and west side of the subject property are zoned C-S-C. The properties located in the east side, contiguous to the site is zoned C-M.
- G. **Certification Requirements**: Certification of a nonconforming use requires that certain findings be made. First, the use must either predate the pertinent zoning regulation or have been established in accordance with all regulations in effect at the time it began. Second, there must be no break in operation for more than 180 days since the use became nonconforming.

Section 27-244 of the Zoning Ordinance sets forth the following specific requirements for certifying a nonconforming use:

- (a)(1) In general, a nonconforming use may only continue if a use and occupancy permit identifying the use as nonconforming is issued after the Planning Board (or its authorized representative) or the District Council certifies that the use is nonconforming and not illegal (except as provided for in Section 27-246 and Subdivision 2 of this Division).
- (b)(1) Application for use and occupancy permit, the applicant shall file an application for a use and occupancy permit in accordance with Division 7 of this Part.
- (b)(2) Along with the application and accompanying plans, the applicant shall provide the following:
 - (A) Documentary evidence, such as tax records, business records, public utility installation or payment records, and sworn affidavits, showing the commencing date and continuous existence of the nonconforming use;
 - (B) Evidence that the nonconforming use has not ceased to operate for more than 180 consecutive calendar days between the time the use became nonconforming and the date when the application is submitted, or that conditions of nonoperation for more than (180) consecutive calendar days were beyond the applicant's and/or owner's control, were for the purpose of correcting Code violations, or were due to the seasonal nature of the use;
 - (C) Specific data showing:
 - (i) The exact nature, size, and location of the building, structure, and use;
 - (ii) A legal description of the property; and
 - (iii) The precise location and limits of the use on the property and within any building it occupies;
 - (D) A copy of a valid use and occupancy permit issued for the use prior to the date upon which it became a nonconforming use, if the applicant possesses one.

Analysis: The applicant did not provide any documentary evidence such as tax records, business records, public utility installation or payment records showing that the use had not ceased to operate for more than 180 consecutive calendar days between the time the use became nonconforming (April 8, 1965) and the date when the application was submitted (May 22, 2008). The applicant also does not possess a copy of a valid use and occupancy permit issued for the gasoline pump and sales prior to the date upon which it became a nonconforming because no permit was ever issued for the gasoline pump and sales. However, as evidence of a continuous use of the existing fuel station, the applicant has submitted the following documentation in support of this application:

- 1. Letters from Besche Oil Company dated February 15, 2008 and March 4, 2008, stating that the company had been delivering gasoline and kerosene to the proposed site since 1966 and has been doing so until February 2, 2008. It also stated that Brahmbhatt's took over the Webb's store in 1976.
- 2. A sworn affidavit from the adjoining home building business operator, Mr. Middleton dated December 22, 2008, attesting that the Webb's Grocery Store with gasoline, was in operation and has been in continuous operation since circa 1961 until February 2008.
- 3. A sworn affidavit dated December 22, 2008, from Mr. Larry Wilkerson a long time resident from Brandywine Heights Subdivision, who attests to personal knowledge of the continuous operation of the gasoline pump located in front of the Webb's Store since 1950s up until February of 2008.
- 4. 1965 Aerial Photo from Prince George's County Geographic Information database structure system showing the existence of the gasoline pump, structure.
- 5. A deed showing that the proposed site was owned by Brahmbhatt since 1997.

The foregoing documents, the letters from Besche Oil Company and the affidavits from the neighbors, provides sufficient documentation to suggest that the use was legally established prior to the date upon which it became nonconforming and that it has been in continuous operation without interruption until February 2008. Additionally, the staff had obtained the previously approved site plan (drawn in 1965) from the permit section for the approved grocery store located on the subject property to further confirm the existence of the gasoline pump and its location on the site. The Maryland-National Capital Park and Planning Commission (M-NCPPC) Permit Review Section plan and its comments generated on October 10, 2008, indicated that a Use and Occupancy permit was issued on the property in 1976 (permit no. 1009-76-U) for a grocery store. The site plan that was approved with this permit no. 1009-76-U was prepared in January 1965 also had an existing gasoline pump island. All these documents in addition to the documents provided by the applicant further demonstrate the existence of the gasoline pump and its location on the site. Nonetheless, in accordance with Section 27-244(f) of the Zoning Ordinance, the Planning Board must determine whether, in fact, the use was legally established prior to the date it became nonconforming and that it has been in continuous operation since that time.

CONCLUSION:

Based on the evidence submitted by the applicant and the lack of contradictory evidence from other sources, staff concludes that the subject gasoline pump and sales was in existence during the period from January 1965 thru February 2, 2008, and has been continuously used as such since that time. Therefore, it is recommended that the Nonconforming Use Certification Application CNU-32092-2008 be APPROVED for a gasoline pump and sales as a certified nonconforming use.